REPORT OF THE AUDIT OF THE FORMER GARRARD COUNTY CLERK

For The Year Ended December 31, 2001



EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE FORMER GARRARD COUNTY CLERK

For The Year Ended December 31, 2001

The Auditor of Public Accounts has completed the former Garrard County Clerk's audit for year ended December 31, 2001. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

Excess fees decreased by \$3,939 from the prior calendar year, resulting in excess fees of \$75,368 as of December 31, 2001. Revenues increased by \$34,024 from the prior year and disbursements increased by \$36,323.

Report Comment:

• Lacks Adequate Segregation Of Duties

Deposits:

The Clerk's deposits were insured and collateralized by bank securities or bonds

CONTENTS	PAGE
COTTIETTE	TITOL

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES	3
NOTES TO FINANCIAL STATEMENT	6
COMMENT AND RECOMMENDATION	11
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL	
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	15



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To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable E. J. Hasty, Garrard County Judge/Executive
Honorable Shelton Moss, Former Garrard County Clerk
Honorable Stacy H. May, Garrard Count Clerk
Members of the Garrard County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the former County Clerk of Garrard County, Kentucky, for the year ended December 31, 2001. This financial statement is the responsibility of the former County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the former County Clerk for the year ended December 31, 2001, in conformity with the modified cash basis of accounting.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 21, 2003, on our consideration of the former County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• Lacks Adequate Segregation Of Duties

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - February 21, 2003

GARRARD COUNTY SHELTON MOSS, FORMER COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

For The Year Ended December 31, 2001

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State Grants		\$ 2,695
State Fees For Services		9,792
Fiscal Court		4,886
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 314,424	
Lien Release Fees	3,998	
Usage Tax	475,635	
Tangible Personal Property Tax	994,355	
Licenses-		
Fish and Game	8,409	
Marriage	3,726	
Occupational	25	
Deed Transfer Tax	45,589	
Delinquent Tax	 125,426	1,971,587
Fees Collected for Services:		
Recordings-		
Deeds	\$ 12,715	
Releases	11,360	
Bail Bonds	420	
Real Estate Mortgages	36,895	
Leases	137	
Chattel Mortgages and Financing Statements	37,789	
Fixture Filings	80	
Liens and Lis Pendens	1,906	
Powers of Attorney	891	
Wills and Estate Settlements	536	
All Other Recordings	2,999	
Charges for Other Services-		
Candidate Filing Fees	900	
Copywork	2,513	
Miscellaneous	426	

GARRARD COUNTY SHELTON MOSS, FORMER COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES For The Year Ended December 31, 2001 (Continued)

Receipts (Continued)

Other-			
Postage	\$ 782		
Child Victim Fund	5		
Prior Year Account Transfers	13		
Bank credit Memo	2		
Outstanding Accounts Receivable	1,971		
Refunds and Overpayments	6,802		
Interest Earned	 2,494	 121,636	
Total Receipts			\$ 2,110,596
<u>Disbursements</u>			
Payments to State:			
Motor Vehicle-			
Licenses and Transfers	\$ 245,050		
Usage Tax	460,937		
Tangible Personal Property Tax	395,496		
Licenses, Taxes, and Fees-			
Fish and Game	7,955		
Delinquent Tax	15,986		
Legal Process Tax	13,748		
Candidate Filing Fees	 540	1,139,712	
Payments to Fiscal Court:			
Tangible Personal Property Tax	\$ 67,787		
Delinquent Tax	10,163		
Deed Transfer Tax	 43,310	121,260	
Payments to Other Districts:			
Tangible Personal Property Tax	\$ 491,161		
Delinquent Tax	 67,968	559,129	
Payments to Sheriff		1,690	

GARRARD COUNTY SHELTON MOSS, FORMER COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES For The Year Ended December 31, 2001 (Continued)

<u>Disbursements</u> (Continued)

Payments to County Attorney			\$ 17,695		
Operating Disbursements:					
Personnel Services-					
Deputies' Salaries		\$ 88,942			
Contracted Services-					
Microfilming and Indexing		26,014			
Library and Archives		2,695			
Materials and Supplies-					
Office Supplies		2,868			
Other Charges-					
Dues		350			
Refunds		9,857			
Miscellaneous	_	110	 130,836		
Total Disbursements				\$	1,970,322
Net Receipts				\$	140,274
Less: Statutory Maximum				Ψ	61,306
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Excess Fees				\$	78,968
Less: Expense Allowance					3,600
Excess Fees Due County for 2001				\$	75,368
Payments to County Treasurer - March	n 11, 2002		\$ 75,272		
May	y 15, 2002		12		
June	20, 2002		8		
Feb	ruary 18, 2003		 76		75,368
Balance Due at Completion of Audit				\$	0

GARRARD COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2001

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2001.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.17 percent for the first six months and 6.41 percent for the last six months of the year.

GARRARD COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2001 (Continued)

Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 64.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2001, the County Clerk's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the County Clerk's agent in the County Clerk's name, or provided surety bond which named the County Clerk as beneficiary/obligee on the bond.

Note 4. Libraries and Archives Grant

The balance in the County Clerk's Library and Archives Grant account as of January 1, 2001 was \$2,618. Funds totaling \$77 were received and \$2,695 were expended during calendar year 2001.

Note 5. Computer Hardware and Software Service Agreements

The Clerk's office was committed to the following computer hardware and software service agreements as of December 31, 2001:

					P	Principal
					F	Balance
Item	M	onthly	Term Of	Ending	Dec	cember 31,
Purchased	Pa	yment	Agreement	Date		2001
						_
Computer Hardware	\$	1,322	60 Months	January 2004	\$	31,728
Computer Software	\$	800	60 Months	January 2004	\$	19,400
Payroll System	\$	50	35 Months	January 2004	\$	1,200
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GARRARD COUNTY SHELTON MOSS, FORMER COUNTY CLERK COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2001

ST	CATE	LA	WS	AND	REGUI	LATIONS:
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None.

INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESS:

Lacks Adequate Segregation Of Duties

The former Clerk's office has a lack of segregation of duties. Due to the entity's diversity of official operations, small size and budget restrictions the official has limited options for establishing an adequate segregation of duties. The following compensating controls could have been implemented to offset this internal control weakness:

- The former Clerk could have periodically compared a daily bank deposit to the daily checkout sheet and then compared the daily checkout sheet to the receipts ledger. Any differences could have been reconciled. He could have documented this by initialing the bank deposit, daily deposit, and receipts ledger.
- The former Clerk could have compared the quarterly financial report to receipts and disbursements ledgers for accuracy. The Clerk could also have compared the salaries listed on the quarterly report to the individual earning records. Any differences could have been reconciled. The former Clerk could have documented this by initialing the quarterly financial report.
- The former Clerk could have periodically compared invoices to payments. The former Clerk could have documented this by initialing the invoices.
- The former Clerk could have periodically compared the bank reconciliation to the balance in the checkbook. Any differences could have been reconciled. The former Clerk could have documented this by initialing the bank reconciliation and the balance in the checkbook.

Former County Clerk's Response:

None.



REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of receipts, disbursements, and excess fees of the former Garrard County Clerk for the year ended December 31, 2001, and have issued our report thereon dated February 21, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the former Garrard County Clerk's financial statement for the year ended December 31, 2001, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Garrard County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions.



Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Internal Control Over Financial Reporting (Continued)

Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. A reportable condition is described in the accompanying comment and recommendation.

• Lacks Adequate Segregation Of Duties

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - February 21, 2003